29 September 1958

MEMORANDUM FOR THE RECORD

SUBJECT: Meeting of State-Defense-CIA Working Group with Deputy Secretary of Defense on "Foreign Manpower for Military Purposes"

REFERENCE: Memorandum for Mr. Quaries from Lt. Gen.
Alonzo P. Fox, dated 22 September 1958, subject: Foreign Manpower for Military Purposes:
Status Report on Preliminary Discussions of
State-Defense-CIA Working Group. (Copy available
in office of DDCI).

PARTICIPANTS: DOD Mr. Quarles

ISA-OSD Mr. John Irwin
General Fox

OSO-OSD General Erskine

Colonel Lansdale

JCS General Johnson General Young

State Mr. Jerry Smith

Mr. Ramsay

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weral other unidentified representatives

(Several other unidentified representatives of the Department of Defense).

1. The above listed persons met in Mr. Quarles' office at 1000 hours on the morning of Monday, 29 September 1958. The purpose of the meeting was to present and discuss the above referenced status report to Mr. Quarles and to seek guidance as to future action by the group.

2. At Mr. Quarles' request, General Fox gave a verbal briefing on the report. There was some discussion of Courses I, II, and III which the report states are covert in nature and, therefore, are within the responsibility of CIA. Mr. Quarles indicated his acceptance of their covert nature and queried me as to whether CIA was studying these as possible future courses of action. I replied that we had in the past utilized variations of these courses and that we were continuing in our efforts to increase our capability for more effective use of foreign manpower.

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- 3. General Fox then outlined Course IV, the overt establishment of Mr. Quarles indicated he was generally aware of the concept.
- 4. General Fox then stated that Paragraph III Political Implications had not been discussed by the working group because of the time element and was a unilateral submission by the Department of State. He stated that he had received a memorandum from General Erskine indicating a number of questions as to the validity of some of the assumptions made in the paragraph.
- 5. Mr. Quarles then asked Mr. Smith to briefly outline the policy position of the State Department. Mr. Smith stated that in discussing the report with various persons in the Department, he had found a considerable amount of opposition to the proposed Course IV, mainly because of the lack of deniability of U. S. Government support and of the difficulty of control of a number of private individuals and corporations. Mr. Smith stated that an alternative course had been suggested to him which might well merit more detailed study. The suggestion was that the U. S. work bilaterally with a number of friendly countries to develop units within the Armed Forces of those countries which would be earmarked as UN constabulary forces to be available on call by the UN. He recognized that under present conditions there would be few instances in which the UN would call on or approve the use of these forces. After a recommended use of these forces has been turned down by the UN, the earmarked units could then become "volunteer units" with U. S. support.

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- 6. Mr. Quarles commented that the idea of some form of UN facade however slight appealed to him, and that at first glance the proposal would eliminate some of the difficulties posed by the
- 7. Mr. Quaries then asked for a consensus of the opinion of the various offices represented. They were represented as follows:
 - a. JCS. The plan for Course IV seemed to be the best overt program that had yet been submitted. They wished to emphasize strongly that in order to be workable, the volunteers must come from regularly established and trained military units.
 - b. CIA. I stated that the Agency felt that Course IV, as presented, seemed to be so overt in nature that it could not be implemented as a covert program. I also stated that the Agency was not yet certain as to whether the advantages of Course IV overweighed the disadvantages, and that we would like to see it given further detailed study. I indicated that the Agency would, of course, be prepared to provide support where proper and required. (Mr. Quarles commented that support in covert funding would probably be particularly helpful. The question of budgeting responsibilities was not discussed.) I also stated that the UN concept raised by State was a new one to us and that it might be given greater study.
 - c. State Department. Mr. Smith stated that he did not believe the Department was yet ready to rule out the possibility of Course IV or any other course and that he believed that more detailed study as perfectly proper and justified.
- 8. Mr. Quarles summed up by stating that he felt that the group should continue with detailed planning, and that consideration should be given to an approach to a government with whom we enjoy excellent relations, such as the Philippines, in order to sound out their reaction to the concept. This would be for planning purposes only and no approach would be made to any government until such a plan was properly proved by the interested agencies of the Government. He requested that General Erskine's office assume the major responsibility for the development of such detailed plans.

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